Clear, Hold, and Build

Historical References on Consolidation Ops and ID

FM 31-73 Advisor Handbook for Stability Operations

1967

FM 33-1 Psychological Operations

1968

FMFM 8-2 Counterinsurgency Operations (USMC)

1980

FM 90-8 Counterguerrilla Operations

1986

FM 100-20 Low Intensity Conflict

1990

FM 7-98 Operations in a Low-Intensity Conflict

1992

FM 31-20-3 Foreign Internal Defense

1994

JP 3-57 Joint Doctrine for Civil-Military Operations

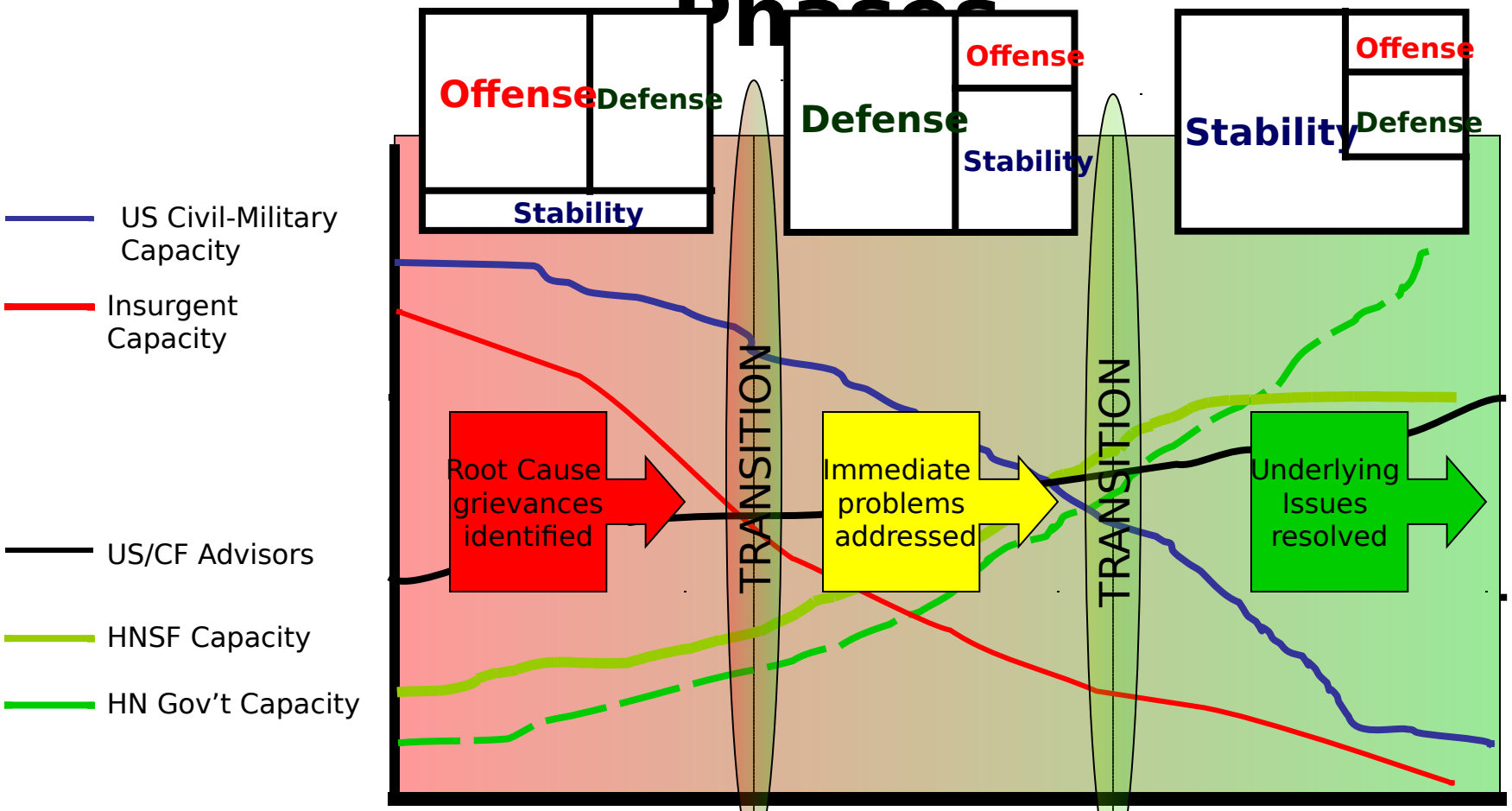
2001

FM 3-07 Support and Stability Operations

2003

* IDAD in many but not all referen

Force and Capacity by Phases

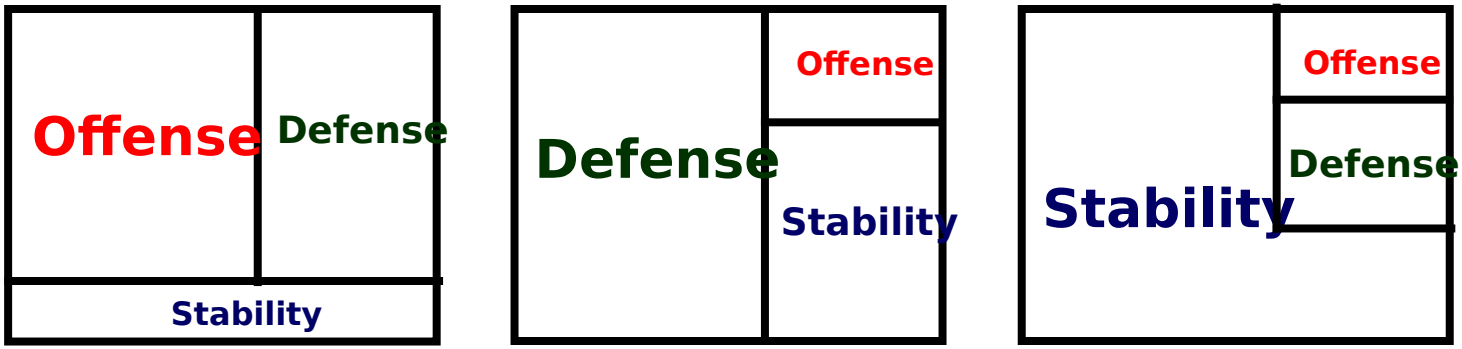


Insurgent Perspective
Phase I | Phase III/II | Phase I

COIN Perspective
Insipient) (Guerrilla/War of Movement) (Latent / Insipient) (Latent /
Clear Stage (Offense) | Hold Stage (Defense) | Buil

People's Perspective
Addressing Root Causes → Hostile (Red) (Limited) | Neutral (Amber) (Immediate Problems) | Positiv (Underlying Issues)

Operations


Offense
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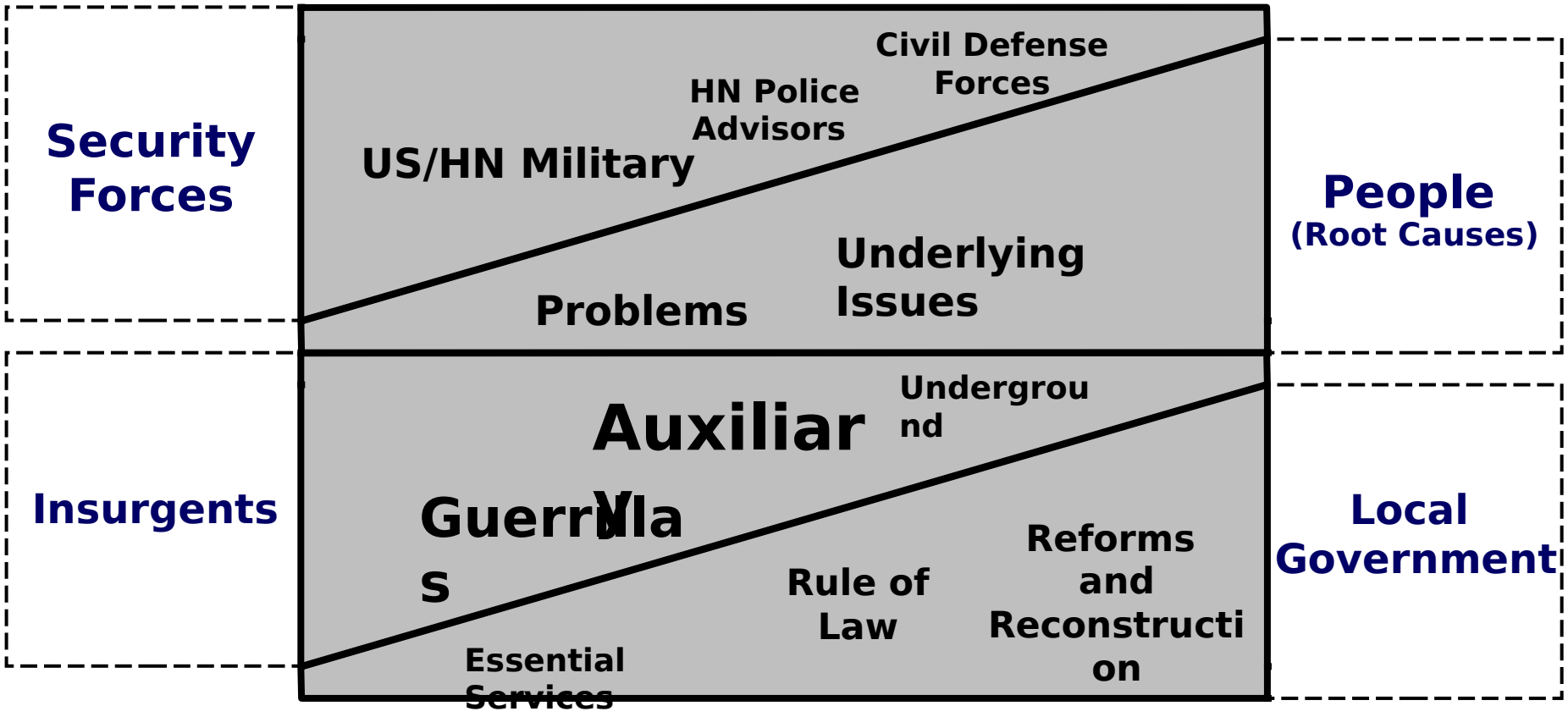
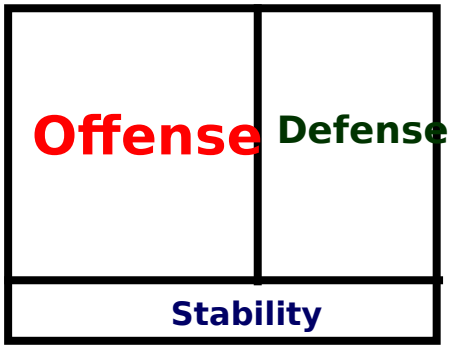
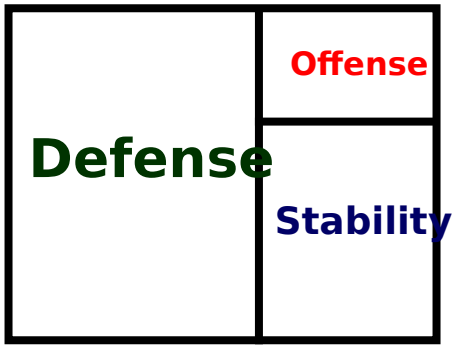
Operations


Security Forces
US/HN Military
HN Police Advisors
Civil Defense Forces
Problems
Underlying Issues
People
(Root Causes)
Insurgents
Guerrillas
Auxiliary
Underground
Essential Services
Rule of Law
Reforms and Reconstruction
Local Government


Offense
Defense
Stability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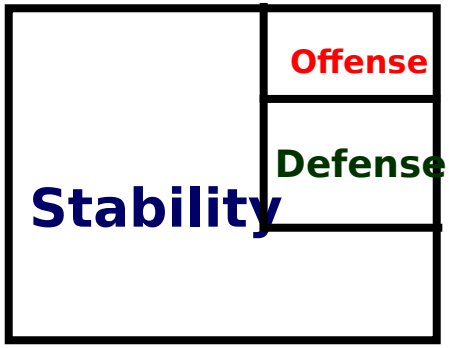
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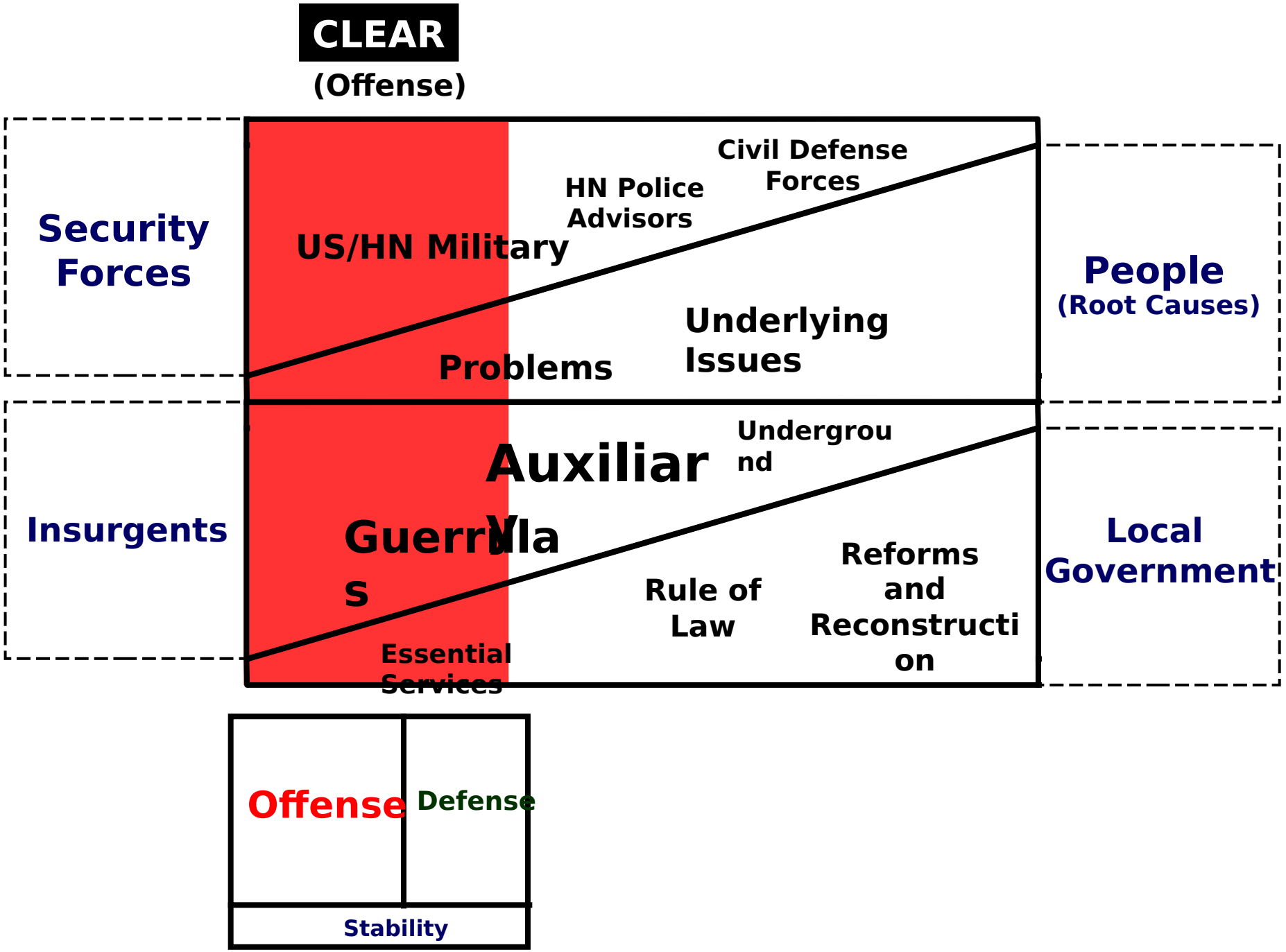
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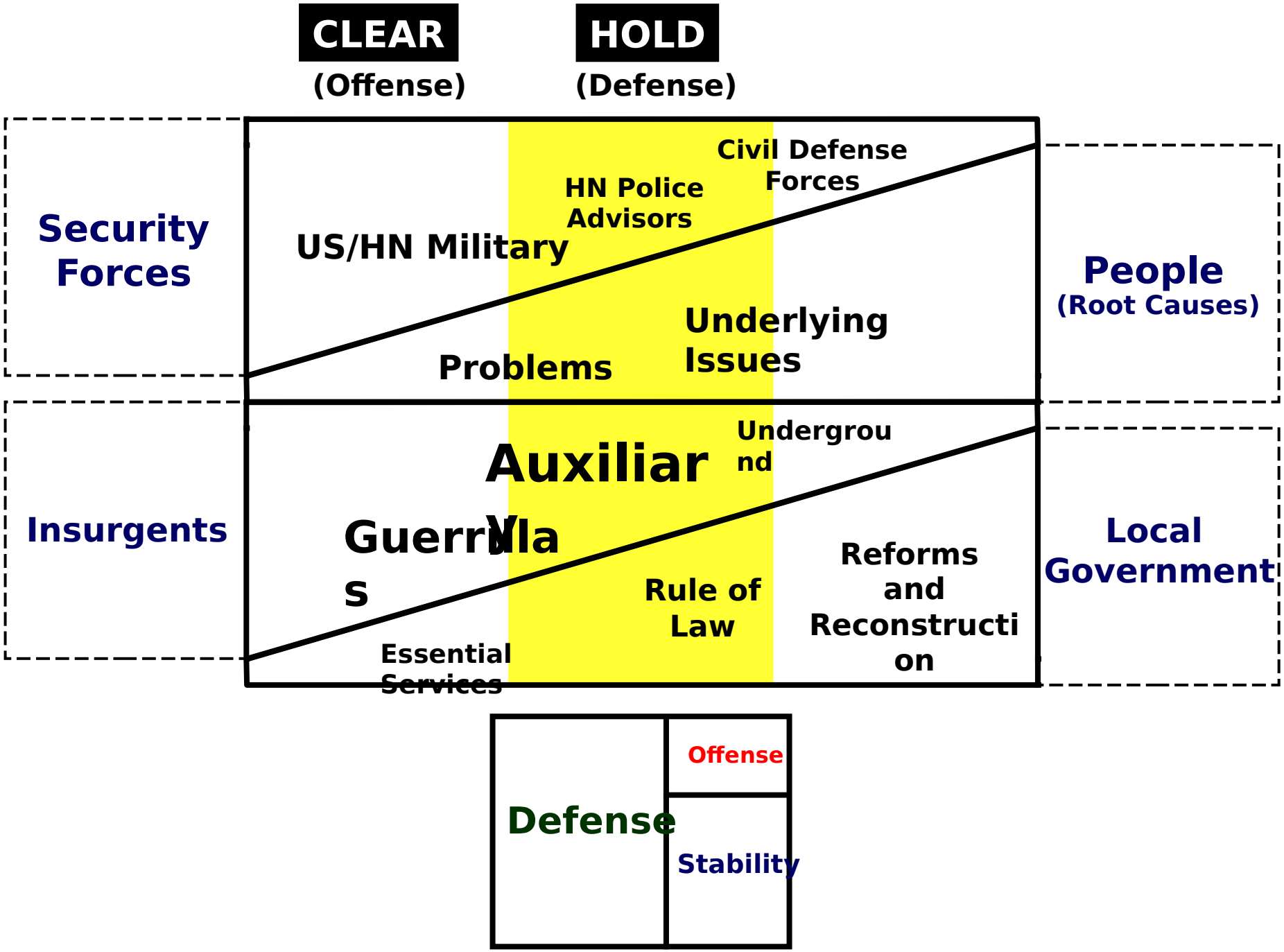
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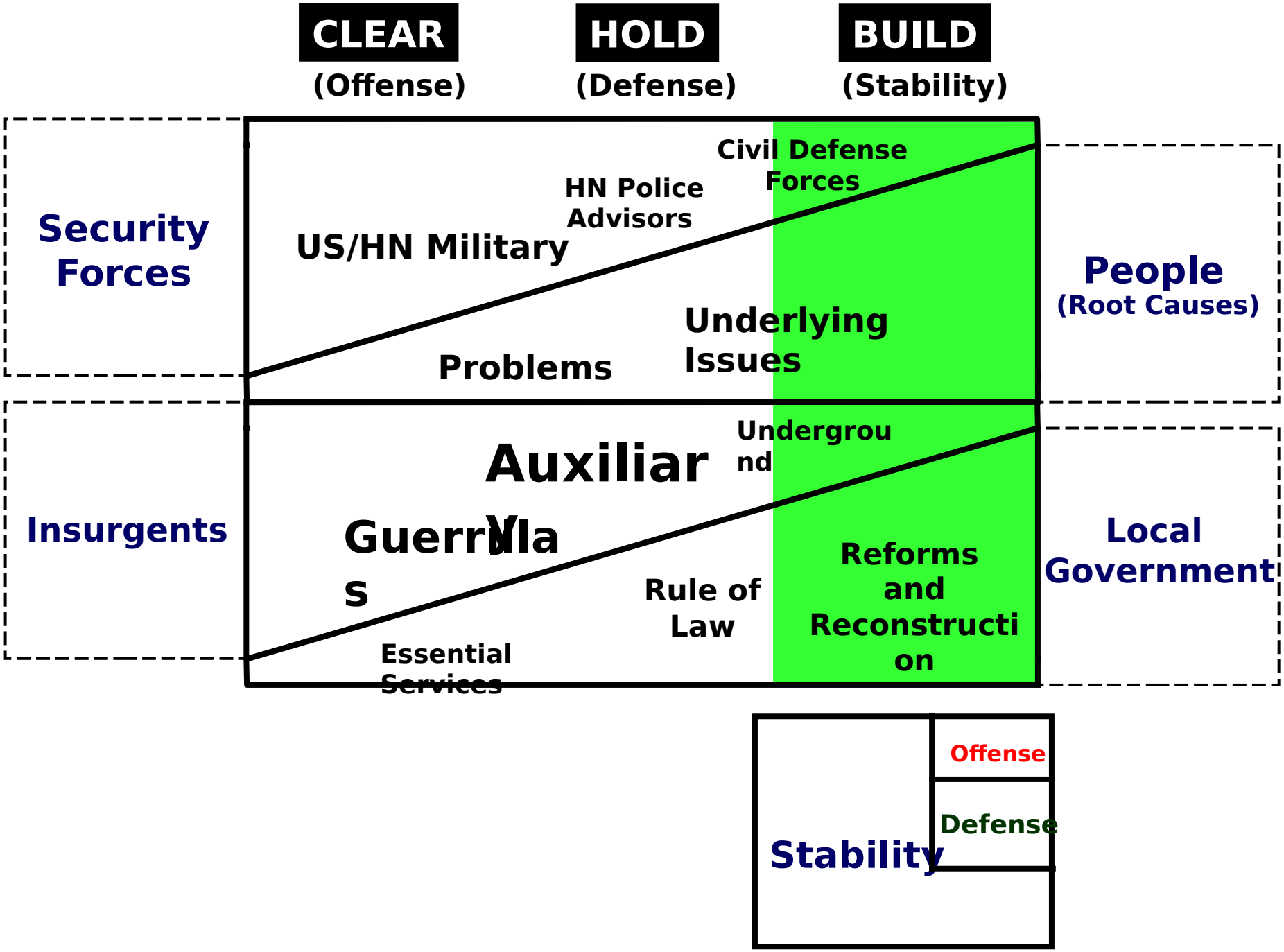
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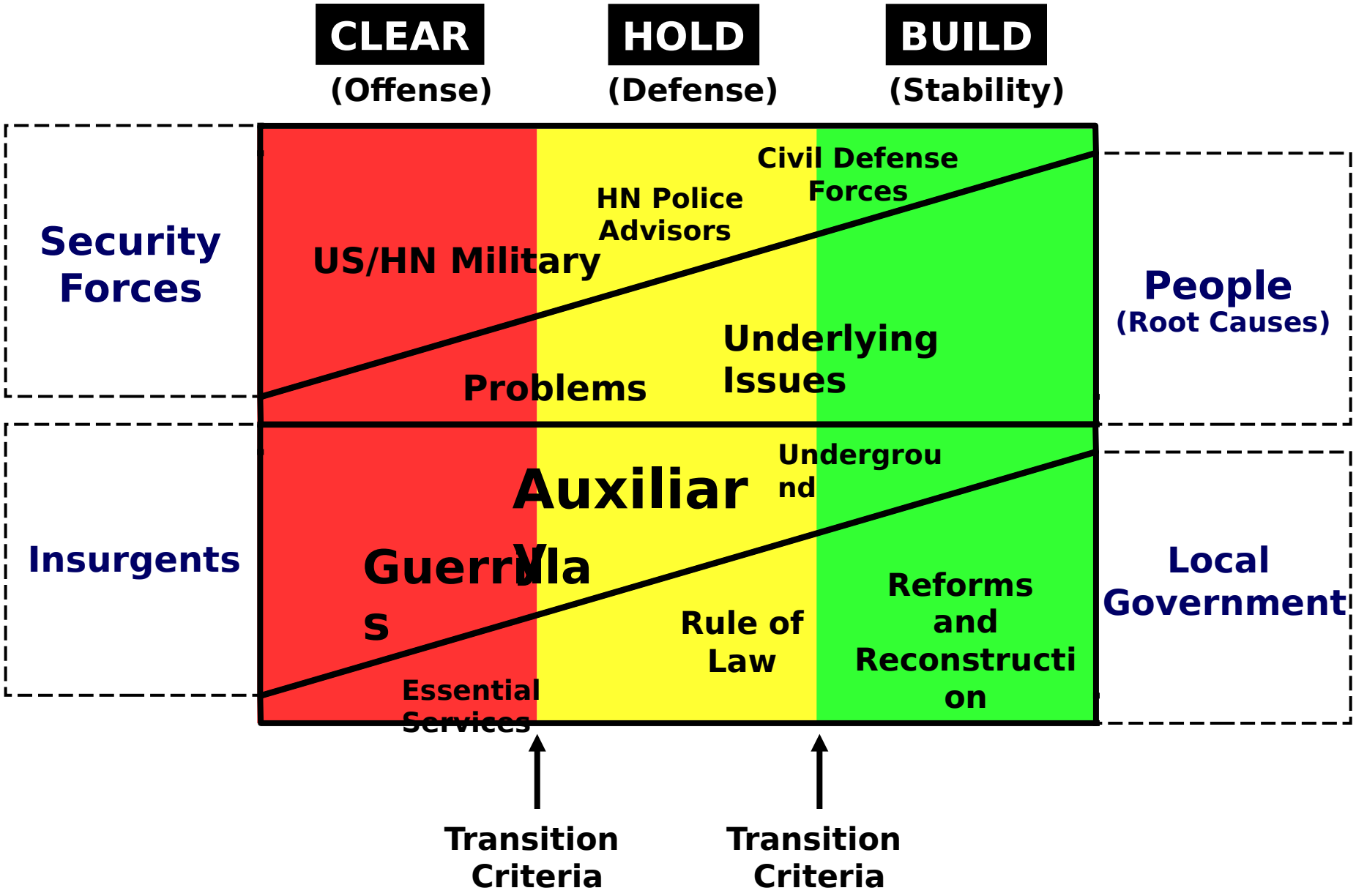
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Transition Criteria
Transition Criteria

Objective

Clear, Hold, and Build is a civil-military action combining U.S. and HN military/police, community leaders, and local HN government in support of the host nation's Internal Defense and Development (IDAD) program.

Conduct Internal Defense → **Establish Internal Development**

Operations

Raids
Ambush
Reconnaissance
Presence patrol
Traffic Control Points
Cordon and Search
Cordon and Knock
PsyOps
Humanitarian Civic Action (MedEx)
Stability

Why clear, hold, build?

- Separate insurgents from population
- Conditions for economic, political, and social refo
- Safeguards the population and infrastructure
- HN security forces to improve/take the lead
- HN police and local government maintain rule of
- Addresses the root causes of the insurgency
- Repatriates and resettles IDPs and refugees
- Uses local workers and materials to rebuild and r
- Deny the enemy active and passive support
- Gains the support of the populace

5 x Stages of Clear, Hold, Build

(1) Preparation stage

(2) Clear stage *(Offensive operation*

(3) Hold stage *(Defensive operations*

(4) Build stage *(Stability operations)*

(5) Completion and Transition stage

Preparation Stage

Planning, training, organizing, and equipping between civil and military forces

Typical activities during the preparation stage include

Assessment of the situation
Conduct overall planning
Assign responsibilities to civil and military elements
Conduct joint-combined training and rehearsals
Begin Information Engagement (IE) operations
Establish way-stations for basic services to civilians being displaced

Site Selection Matrix

	Perspective						
	Population		Insurgents		Counterinsurgents		Total
Site Considered	Population Density (rate 1= lowest; more = higher)	ID 3 x Root Causes. Designate how many of the 3 x causes present	Insurgent Phase (Designate which phase of insurgency)	Tactical Value to Insurgents (1= low more = higher)	Location of Key Infrastructure (1= fewest, more = higher, relative amount)	Number and value of local Government Facilities (1= low more = higher)	Total (higher number is Better for site selection)
Weight (Optional)	x1	x2	x1	x1	x1	x1	
Area A	3	1(2)	3	3	2	2	15
Area B	1	3(6)	3	2	3	1	16
Area C	4	2(4)	2	1	1	4	16
Area D	2	4(8)	3	4	4	3	24

Clear

Priority

Offense	Defense	Stability
Cordon and Search	Block Axis Routes	Essential Services IDP way-station
Raid/Attack Guerrillas	Establish COPs	Establish Casualty Collection Points
Recon/Site Exploitation	Protect Civilians	
Strike Operations	Sniper Operations	
Movement to contact	Defend IDP camp/way station	
Information Engagement		

Hold

Priority

Offense	Defense	Stability
Raids (Leadership, Auxiliary and Underground)	Block axis routes	Reassess Root Causes
Ambush (Guerrillas entering cleared area)	Traffic Control Points (Searches/ID checks)	Address immediate problems/essential services
Strike Operations	Presence patrols	Conduct Populace and Resource Control
	Sniper Operations to cover patrols or friendlies	Negotiate with local leaders for Build Stage
	Improve COPs	Inprocess civilians (ID cards, biometrics)
	Curfews	
	Cordon and Knock	

Build

Priority

Offense	Defense	Stability
Provide QRF	Protect population	Promote political, social, and economic reforms and development
Dismounted foot patrols	Protect Infrastructure and reconstruction projects	Promote mobilization of local workforce and local materials
Continue raids against underground and remaining insurgent infrastructure	Presence patrols	Conduct Populace and Resource Control
	Improve COPs	Negotiate with local leaders for Build Stage
	Curfews	Training Civil Defense Forces
	Cordon and Knock	Information Engagement

Enemy

Forecast

Hold

Insurgency: Phase I but may attempt to counterattack/infiltrate area

Subversive: **Infiltrate and conduct assassination of those impeding their infiltration, attempt to present political wing or cease fire, stir up sectarian violence, drive a wedge between aspects of the population, aggravate cycles of violence with underground**

Forecast

Hold

Insurgency: Phase I but may attempt to counterattack/infiltrate area

Guerrillas

- Remain in hiding
- Conduct sabotage and terrorism to intimidate
- Mass to conduct an counterattack
- Conduct attacks outside the cleared area

Forecast

Hold

Insurgency: Phase I but may attempt to counterattack/infiltrate area

Auxiliary

- Transition to support underground activities
- HUMINT
- Recruiting
- Counterintelligence
- Populace and Resource Control to intimidate those cooperating with COIN forces
- Information Operations/Propaganda

Forecast

Hold

Insurgency: Phase I but may attempt to counterattack/infiltrate area

Underground

- Strike military logistics units and LOCs
- Sabotage Structures with economic, political, cultural, social significance
- Spark sectarian violence
- Conduct sniper operations (random terrorism)
- Tactical assassination (participating civilians and families)

Leadership

- Information Operations/Propaganda
- Infiltrate HN government

Forecast

Build

Insurgency: Phase I but may attempt to counterattack/infiltrate area

Subversive Strategy: Insurgent will infiltrate and conduct assassination of those impeding their infiltration of the government and bribe elected officials in an attempt to infiltrate or gather intelligence. They will attempt to legitimize themselves by presenting a political wing or call for a cease fire. They will stir up sectarian violence, attempt to drive a wedge between aspects of the population, and aggravate cycles of violence with their underground.

government is ineffective. Insurgents in this advanced strategy have the discipline and patience to attack and sabotage infrastructure which generally only yields results over a longer period. Guerrillas will utilize diversionary attacks in other areas to attempt draw out the security forces (trading *Space for Time* - drawing out the armed forces and then attacking the cleared area to delegitimize the government trading *Time for Will*).

Build

Guerrillas: Will conduct a counterattack if security forces are drawn out of cleared area by insurgent diversionary attacks.

Auxiliary: Attempt to gather intelligence and spread disinformation among the people. Auxiliary member's effort reduced due to lack of active and passive support of the people and their concerns of being turned into civilian authorities.

Underground: Their activities will be largely defensive. They include:

- Conduct passive intelligence collection and HUMINT
- Counterintelligence
- Disinformation
- Caches of high value equipment (AA weapons)
- Safeguard safe houses
- Protect sensitive information and high value equipment
- Eliminate witnesses to their activities

Information Operations / Engagement

Information Engagement

Stage I – Preparation

Target Audience	Purpose
Population	Information (What to do)
Insurgents	Disinformation and demoralization
Counterinsurgents	Motivation to prepare them for offensive action and safeguard civilians
Regional and International Audiences	Justification for operation

Information Engagement

Stage II – Clear

Target Audience	Purpose
Population	Information/Justification
Insurgents	Disinformation, demoralization, defections
Counterinsurgents	Motivation and update
Regional and International Audiences	Information, Justification, and Patience

Information Engagement

Stage III – Hold

Target Audience	Purpose
Population	Security, justification, and confidence in HN
Insurgents	Disinformation, demoralization, dissertation
Counterinsurgents	Motivation, success, and glory; prepare for counter attack; promote civil-military forces protect the people
Regional and International Audiences	Success, justification, cooperation

Information Engagement

Stage IV – Build

Target Audience	Purpose
Population	Legitimacy of programs, unity and cooperation
Insurgents	Disinformation, discredit, demoralize
Counterinsurgents	Motivation and sustainment; mentally prepare them for re-entering the next area and offensive action
Regional and International Audiences	Promote victory, cooperation, and progress

Information Engagement

Stage V – Completion

Target Audience	Purpose
Population	Legitimacy of programs, unity and cooperation
Insurgents	Highlight repatriated and reformed insurgents, lack of insurgent support and the criminal activities
Counterinsurgents	Professionalism and bravery of local police and civilian defense forces
Regional and International	Return to normalcy and continued progress through cooperation of people and the